

Meeting: International Public Sector Accounting
Standards Board

Meeting Location: Virtual Meeting

Meeting Date: October 30, 2025

Agenda Item 1

For:

☐ Approval

☒ Discussion

☐ Information

NATURAL RESOURCES

Project summary	The objective of the Natural Resources project is to research and address issues relating to the potential recognition and measurement of tangible natural resources.	
Project staff lead	<ul style="list-style-type: none"> Edwin Ng, Principal 	
Drafting group members	<ul style="list-style-type: none"> Renée Pichard, IPSASB Member (Drafting Group Chair) Ian Carruthers, IPSASB Chair Andrew van der Burgh, IPSASB Member Patricia Varela, IPSASB Member 	
Meeting objectives	Topic	Agenda Item
Project management	Natural Resources: Final IPSAS Standard Dashboard	1.1.1
	Decisions up to Previous Meeting	1.1.2
	Instructions up to Previous Meeting	1.1.3
	Natural Resources: Project Roadmap	1.1.4
Decisions required at this meeting	Revisions to [draft] IPSAS [51], <i>Tangible Natural Resources Held for Conservation</i>	1.2.1
Other Supporting Items	Supporting Documentation 1 – [Draft] IPSAS [51], <i>Tangible Natural Resources Held for Conservation (with Tracked Changes)</i>	1.3.1

Prepared by: Edwin Ng (October 2025)

**NATURAL RESOURCES:
FINAL IPSAS STANDARD DASHBOARD**

Topic	Past Meetings	Oct 2025	Dec 2025
Overall Project Management			
Project planning	✓		
Review of responses and identification of key themes and other issues	✓		
Review of the [draft] IPSAS [51]			
Approval of the final IPSAS [51]			
Key Issues			
Objective & Scope	✓		
Definitions	✓		
Recognition & Measurement	✓		
Presentation & Disclosure	✓		
Transition	✓		
Application Guidance	✓		
Implementation Guidance	✓		
Illustrative Examples	✓		

Legend	
✓	Task Completed
	Planned IPSASB Discussion
	Page-by-page Review

DECISIONS UP TO PREVIOUS MEETING

Meeting	Decision	BC Reference
September 2025	1. A tangible natural resource held for conservation should be defined as a naturally occurring tangible asset that is managed to prevent its degradation.	1. Paragraphs BC19-BC20.
September 2025	2. The standalone definitions for natural resources and tangible natural resources should be removed.	2. Paragraphs BC19-BC20.
September 2025	3. The proposed application guidance regarding the overlap between conservation and preservation was appropriate.	3. Paragraph BC43.
September 2025	4. The description of heritage asset and the related application guidance should be amended as proposed in ED 92.	4. Paragraph BC44.
September 2025	5. The explanation in the application guidance that the only applicable measurement basis for current value for tangible natural resources held for conservation is current operational value is appropriate and should be elevated to the core text.	5. Paragraph BC30.
September 2025	6. The references to residual value should be retained and explained in the basis for conclusions.	6. Paragraph BC37.
September 2025	7. The flow chart in the application guidance of ED 92 should be removed.	7. Paragraph BC11.
July 2025	1. The rebuttable presumption that tangible resources held for conservation have indefinite useful lives should be retained, and the proposed application guidance explaining how the presumption can be rebutted and how it interacts with IPSAS 21 are appropriate.	1. Paragraph BC29.
July 2025	2. Subject to the related instructions, the disclosure exemption for rare or endangered resources and the proposed application guidance explaining what is rare or endangered is appropriate.	2. Paragraph BC36.
July 2025	3. The proposed removal of the cross-references to IPSAS 45 and the addition of measurement and disclosure guidance specific to tangible natural resources held for conservation is appropriate.	3. Paragraph BC28

Agenda Item 1.1.2

July 2025	4. The transition provisions should be retained and supplemented with the clarification that if a tangible natural resource is an asset but cannot be reliably measured upon the initial application of the standard, only disclosures are required.	4. Paragraph BC38.
July 2025	5. Subject to the related instructions, the proposed amendment to the description of heritage asset should be removed.	5. Paragraph BC41
July 2025	6. The proposed illustrative examples on measurement should be developed.	6. Paragraph BC47.
June 2025	1. The guidance on tangible natural resources should be located in a separate, standalone IPSAS Standard.	1. Paragraphs BC7-BC8.
June 2025	2. The scope of the final IPSAS Standard should focus on tangible natural resources held for conservation and the title and guidance should be amended accordingly.	2. Paragraph BC12.
June 2025	3. The objective of the IPSAS Standard on tangible natural resources held for conservation should be clarified in the basis for conclusions with an explanation that the standard does not preclude the IPSASB from developing non-financial reporting guidance on natural resources in the future.	3. Paragraph BC4.
September 2024	1. All decisions made up to September 2024 were reflected in [draft] IPSAS [X] (ED 92), <i>Tangible Natural Resources</i> .	1. N/A.

INSTRUCTIONS UP TO PREVIOUS MEETING

Meeting	Instruction	Actioned
September 2025	1. Develop application guidance to explain what is meant by 'manage' and 'prevent degradation' in the context of conservation.	1. See Agenda Item 1.2.1.
September 2025	2. Revise the application guidance on the delineation of heritage assets and tangible natural resources held for conservation to clarify that interaction with the amended description of heritage assets.	2. See Agenda Item 1.2.1.
September 2025	3. Revise the draft IPSAS Standard for drafting revisions from IPSASB members.	3. See Agenda Item 1.2.1.
September 2025	4. Reposition the application guidance on recognition of subsequent expenditures to the core text and develop related non-authoritative guidance.	4. See Agenda Item 1.2.1.
September 2025	5. Develop non-authoritative guidance on the reconsideration of the unit of account as a result of changes in facts and circumstances.	5. See Agenda Item 1.2.1.
September 2025	6. Develop implementation guidance to explain the application guidance on the exchange of assets.	6. See Agenda Item 1.2.1.
September 2025	7. Reframe the implementation guidance on unextracted subsoil resources to address scope.	7. See Agenda Item 1.2.1.
June 2025	1. Explain the challenge with the recognition of unextracted subsoil resources within the Conceptual Framework in the Feedback Statement.	1. To be presented in December 2025.
April 2025	1. Prepare a feedback statement for publication with the final pronouncement on how the IPSASB has addressed the feedback received.	1. To be presented in December 2025.

**NATURAL RESOURCES:
PROJECT ROADMAP**

Meeting	Completed Actions or Discussions / Planned Actions or Discussions:
April 2025	1. Preliminary analysis of responses
June 2025	1. Review responses 2. Discuss issues
July 2025	1. Review responses 2. Discuss issues
September 2025	1. Discuss issues 2. Develop and review IPSAS Standard
October 2025	1. Review IPSAS Standard
December 2025	1. Approve IPSAS Standard

Revisions to [draft] IPSAS [51], *Tangible Natural Resources Held for Conservation*

Question

1. Does the IPSASB agree with the proposed changes to the [draft] IPSAS [51], *Tangible Natural Resources Held for Conservation*?

Recommendation

2. Staff recommend revising the final IPSAS Standard on Tangible Natural Resources Held for Conservation as outline in the table following paragraphs 5.

Background

3. Staff revised [draft] IPSAS [51], *Tangible Natural Resources Held for Conservation*, based on the decisions and instructions from the September 2025 IPSASB meeting. A version which shows the tracked changes from draft Standard from September 2025 can be found in [Agenda Item 1.3.1](#).
4. At the October 2025 check-in meeting, the IPSASB will review the specific changes that were made by staff to reflect the decisions and instructions from September 2025. As the Board has already completed a detailed page-by-page review of the draft IPSAS Standard, the discussion in October will focus only on the specific changes that have been made since September 2025.

Analysis

5. The following table summarizes the significant revisions to [draft] IPSAS [51] and the explanation of the changes. Where applicable, revisions there were driven by specific decisions or instructions are annotated with references to Agenda Items [1.1.2](#) and [1.1.3](#). Minor revisions such as editorial changes are not discussed in this table:

#	Paragraph References	Topic	Explanation of the Changes
1	13-15, IG15	Subsequent Expenditures	<ul style="list-style-type: none"> The application guidance on the recognition of subsequent expenditures was relocated to the core text. (Instruction 4) The example in paragraph 14 was also simplified to only focus on the acquisition of additional resources, as members commented that the previous example which addressed impairment, derecognition and subsequent expenditures did not clearly illustrate the principles in paragraph 13. The implementation guidance on subsequent expenditures was also revised to include a clear example of subsequent expenditures that could be capitalized. (Instruction 4)
2	16, deletion of the previous	Current Operational Value	<ul style="list-style-type: none"> The explanation that current operational value is the only applicable measurement basis for the current value of a tangible natural resource held for conservation was incorporated into the core text,

Agenda Item 1.2.1

	version of AG32		and the previously proposed application guidance was deleted. (Decision 5)
3	46, 75	Transition	<ul style="list-style-type: none"> As discussed in September 2025, paragraph 75 was added to facilitate the possible reclassification of an asset that was previously accounted as an asset within the scope of another IPSAS to a tangible natural resource held for conservation. (Instruction 3) Paragraph 46 on reclassification of tangible natural resources to an asset within the scope of another IPSAS was also amended to be consistent with the proposed wording of paragraph 75.
4	Deletion of the previous version of AG2	Flowchart on Scope and Applicability of ED 92	<ul style="list-style-type: none"> The flowchart on the residual scoping approach was removed since it is no longer necessary under the clarified scope of [draft] IPSAS [51]. (Decision 7)
5	AG2-AG6	Unit of Account	<ul style="list-style-type: none"> As discussed in September 2025, the guidance on the unit of account was moved upfront and additional explanations were added to emphasize that the appropriate determination of the unit of account impacts decisions on scope, recognition and measurement. (Instruction 3)
6	AG8-AG9, Amendments to Other IPSAS (IPSAS 45)	Scope, Description of Heritage Assets	<ul style="list-style-type: none"> The application guidance on the delineation between tangible natural resources held for conservation and heritage assets was reworked to focus on whether the asset has the key characteristics necessary to meet the definition of a tangible natural resource held for conservation (i.e., naturally occurring and held primary for conservation). (Instruction 2) In addition, the amendments to the description of heritage assets proposed in ED 92 were added back to [draft] IPSAS [51]. (Decision 4)
7	AG12, AG17-AG18	Definitions	<ul style="list-style-type: none"> Additional application guidance was added to explain what is meant by 'manage' and 'prevent degradation' in the context of conservation. (Instruction 1)
8	AG30	Measurement (Deferred Consideration)	<ul style="list-style-type: none"> As discussed in September, the guidance on the measurement of deferred consideration was relocated from the core text to the application guidance. (Instruction 3)

Agenda Item 1.2.1

9	BC11, BC20, BC30, BC37, BC43, BC44	Basis for Conclusions	<ul style="list-style-type: none"> The basis for conclusion paragraphs were amended as follows: <ul style="list-style-type: none"> BC11: Added an explanation for the removal of the flowchart in the application guidance; BC20: Added an explanation for removing the standalone definitions for 'natural resource' and 'tangible natural resource'; BC30 and previous BC45: Relocated the explanation for the use of COV to align with the relocation of application guidance to the core text; BC37: Added an explanation for retaining the concept of residual value (Decision 6); and BC43-BC44: Added discussion of additional application guidance on the concept of conservation.
10	IG5-IG6, deletion of the previous version of IG13	Unextracted Subsoil Resources	<ul style="list-style-type: none"> Reframed the implementation guidance on unextracted subsoil resources so that the discussion is in the context of whether these resources are within the scope of [draft] IPSAS [51] as well as whether they can be recognized. (Instruction 7)
11	IG19-IG22, relocation and expansion of the previous version of IG17	Reassessment of the Unit of Account	<ul style="list-style-type: none"> Added implementation guidance on the reassessment of the unit of account upon changes in facts and circumstances. (Instruction 5) The new implementation guidance expands upon a change from conservation to use as PP&E, which was previously alluded to in IG17.
12	IG28-AG31	Exchange of Assets	<ul style="list-style-type: none"> Added implementation guidance on the non-monetary exchange of assets. (Instruction 6)
13	Page 48 of clean version / Page 51 with tracked changes	Comparison with GFSM 2014	<ul style="list-style-type: none"> Based on input from the project on Strengthening Linkages between IPSAS Standards and the GFSM, the comparison table with GFSM 2014 was updated.

Decision Required

6. Does the IPSASB agree with the staff [recommendation](#)?

Supporting Documentation 1 – [Draft] IPSAS [51], *Tangible Natural Resources Held for Conservation* (with Tracked Changes)

[Draft] IPSAS [51], *Tangible Natural Resources Held for Conservation*, is posted separately for easier readability. The attached version of the document shows the revisions from the September 2025 version of the draft IPSAS Standard. New text is underlined and deleted text is struck through. For easier readability, formatting changes and minor editorial corrections are not shown.