

**Meeting:** International Public Sector Accounting  
Standards Board

**Meeting Location:** Ottawa, Canada

**Meeting Date:** December 2-5, 2013

## Agenda Item 6

For:

☐ Approval

☒ Discussion

☐ Information

### Conceptual Framework

#### Objective(s) of Agenda Item

1. The objectives of the sessions on the Conceptual Framework are:
  - To (a) **review**, the current timetable for the project; and (b) to **receive** a presentation on the IASB Discussion Paper, *A Review of the Conceptual Framework for Financial Reporting*, by the Vice-Chairman of the International Accounting Standards Board and to discuss differences between the IASB's developing Framework and the IPSASB's developing Framework;
  - To further **discuss** the issue of (i) deferred inflows and deferred outflows and (ii) miscellaneous issues from the analysis of responses to Exposure Draft, *Elements and Recognition in Financial Statements* (CF-ED2), and to review further components of the draft final chapter on *Elements and Recognition*;
  - To **carry out** an initial review of the draft final chapter, *Measurement of Assets and Liabilities in Financial Statements*; and
  - To **carry out** an initial review of responses to Exposure Draft, *Presentation in General Purpose Financial Reports* (CF-ED4).

#### Material(s) Presented

Agenda Item 6.1	Coordinator's Report.
Agenda Item 6A	Issues Papers on (i) approaches to deferred flows and (ii) miscellaneous issues arising from the analysis of responses to CF-ED2 and components of draft final chapter, <i>Elements and Recognition in Financial Statements</i> .
Ag	

### CONCEPTUAL FRAMEWORK: COORDINATOR'S REPORT

#### Objectives of Report

1. The objectives of this report are to:
  - **Highlight** the most up-to-date version of the project timetable; and
  - **Highlight** the presentation on the International Accounting Standards Board's (IASB) Discussion Paper (DP), *A Review of the Conceptual Framework for Financial Reporting*, by the Vice Chair of the IASB.

#### Project Timetable

2. A revised project timetable was circulated following the September 2013 meeting. This reflected the decision at the June 2013 meeting to put back the approval of the chapters from phases 2-4 and the *Preface to the Conceptual Framework* to June 2014. This version of the timetable, with very minor modifications, is at Appendix A.
3. In accordance with normal procedure the timetable will be updated and circulated shortly after this meeting.

#### Matter(s) for Consideration

1. The IPSASB is asked to **note** the current project timetable and to **consider** whether the timetable should be modified

#### Presentation on IASB Conceptual Framework Discussion Paper

4. The Vice-Chairman of the IASB, Ian Mackintosh, will make a presentation on the IASB's Discussion Paper (DP), *A Review of the Conceptual Framework for Financial Reporting*, which was issued on July 18, 2013 with an exposure period that expires on January 14, 2014. The session will take place and last for ninety minutes. Ian will highlight a number of issues in the DP and then discuss some of the main areas where the IASB's proposals and the IPSASB's developing Frameworks differ. There should be around forty minutes available for discussion.
5. The DP and accompanying Snapshot were circulated to Members, TAs and Observers on July 18, 2013. They are available from Staff on request. IPSASB staff identified some of the key issues in the DP at the September 2013 meeting.

#### Matter(s) for Consideration

## Appendix A

### Conceptual Framework Project Timetable 2010–2014

	Phase 1: Objectives, QCs, Scope & RE	Phase 2: Elements and Recognition	Phase 3: Measurement	Phase 4: Presentation	Key Characteristics of Public Sector/Preface
Dec 2010	<i>ED Issued</i>	<i>CP Issued</i>	<i>CP Issued</i>		<i>Made available on web as Staff Draft</i>
Mar 2011				<i>CP Discussed</i>	<i>ED Approved (Issued in April)</i>
Jun 2011				<i>CP Discussed</i>	
Sep 2011	<i>RR Directions to Staff</i>	<i>RR Directions to Staff</i>	<i>RR Directions to Staff</i>	<i>CP Discussed</i>	
Dec 2011	<i>RR Directions to Staff</i>	<i>RR Further directions to Staff</i>	<i>RR Further directions to Staff</i>	<i>CP Approved (Issued January 2012)</i>	
Mar 2012	<i>FC Review and directions to Staff for finalization</i>	<i>RR Further directions to Staff</i>			<i>RR Directions to Staff</i>
Jun 2012		<i>ED Discuss</i>	<i>ED Discuss</i>		
Sep 2012	<i>Decision to approve FC in December and publish in late December 2012 or January 2013</i>	<i>ED Approved Issue October</i>	<i>ED Approved Issue October</i>	<i>RR Directions to Staff</i>	<i>Decision to approve in December and publish in late December 2012 or January 2013</i>
Dec 2012	<i>FC Approved Published in January 2013 (Note A4)</i>			<i>ED Discuss</i>	<i>FC Review and Directions to Staff for finalization (Note A5)</i>
Mar 2013				<i>ED Approved Published in April 2013 (Note A3)</i>	<i>FC Review and further directions to Staff for finalization (Note A5)</i>

June 2013		RR <i>Initial directions to Staff</i>	RR <i>Initial directions to Staff</i>		<i>Direction to make available on website as Preliminary Board View (Posted on website late July 2014)</i>
Sept 2013		RR <i>Further directions to Staff</i>	RR <i>Further directions to Staff</i>	<i>Update to Members and high level preliminary summary</i>	
Dec 2013		FC <i>Review and directions to Staff</i>	FC <i>Review and directions to Staff</i>	RR <i>Directions to Staff</i>	
Mar 2014		FC <i>Review and directions to Staff for finalization</i>	FC <i>Review and directions to Staff for finalization</i>	FC <i>Review and directions to Staff for finalization</i>	FC <i>Review and directions to Staff for finalization</i>
June 2014		FC <i>Approve and incorporate in Final Framework</i>	FC <i>Approve and incorporate in Final Framework</i>	FC <i>Approve and incorporate in Final Framework</i>	FC <i>Approve and incorporate in Final Framework</i>

Key: ED: Exposure Draft, DI: Discussion of Issues, RR: Review of Responses, FC: Final Chapter, CP: Consultation Paper,

### Assumptions and Accompanying Information

- A1. There was an exposure period of six months for the Phase 1 ED and the Phase 2 and Phase 3 Consultation Papers — comment period ended mid-June, 2011. There was an exposure period of four months for the Phase 4 Consultation Paper — comment period ended late April 2012.
- A2. There was an exposure period of six months for the Phase 2 and Phase 3 EDs — comment period ended late April 2013.
- A3. There was an exposure period of four months for the Phase 4 ED— comment period ended in mid-August 2013.
- A4. The Phase 1 Chapters were approved in December 2012 and published in January 2013.
- A5. An ED, *The Key Characteristics of the Public Sector with Potential Implications for Financial Reporting (Key Characteristics)* was made available as a Staff draft with the Phase 1 ED and the Phase 2 and Phase 3 Consultation Papers in December 2010. It was approved in March 2011 as an IPSASB document and issued in April 2011 with a consultation expiry date of August 31, 2011. The IPSASB reviewed responses in March 2012 and decided to further develop the text of *Key Characteristics* with a view to its inclusion in the Framework as an Introduction or Preface. At the September 2012 meeting the IPSASB directed that *Key Characteristics* be updated in the form of a Preface and brought back to the December 2012 meeting, along with the Phase 1 final chapters with a view to incorporation in the Framework. At the December 2012 meeting the IPSASB confirmed that

completed, so that linkages between the characteristics identified in the Preface and concepts can be made more explicit. The Preface was made available as a Preliminary Board View in July 2013.

- A6. The finalization of Phases 2, 3 and 4 will include a check for consistency with the Introduction, Preface and Phase 1 chapters.
- A7. There is no current presumption that an integrated (umbrella) ED of the proposed Conceptual Framework will be issued.

Projection is to approve chapters from Phases 2-4 and Preface in June 2014 and issue the finalized Framework in July 2014.